

## Message Text

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ACTION IO-13

INFO OCT-01 EA-07 ISO-00 CIAE-00 DODE-00 PM-04 H-02 INR-07

L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06

INT-05 /072 W

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P 012245Z DEC 76

FM AMEMBASSY PORT MORESBY

TO SECSTATE WASHDC PRIORITY 1940

USUN NEW YORK PRIORITY 100

C O N F I D E N T I A L PORT MORESBY 1316

EO 11652: GDS

TAGS: UNGA GQ PP

SUBJ: PAPUA NEW GUINEA VOTE ON GUAM RESOLUTION

REF: A) PORT MORESBY 1268, B) STATE 291505, C) STATE 291440

1. CHARGE HAS NOW HELD THREE DISCUSSIONS WITH DEPARTMENT FOREIGN AFFAIRS REPS RE GUAM RESOLUTION. THE FIRST WAS REPORTED IN REF A. THE SECOND TOOK PLACE ON NOV 30 WITH TONY FARAPO, ASST SEC FOR BILATERAL RELATIONS IN ABSENCE RALPH KAREPA WHO NORMALLY HANDLES INTERNATIONAL ORGANIZATION AFFAIRS AND WHO IS MORE OR LESS CONVERSANT WITH UN ISSUES. FARAPO IS AN AMIABLE CHAP WHO IS FAVORABLY DISPOSED TOWARD THE US, BUT NOV 30 CONVERSATION INDICATED THAT HE HAD NOT BEEN BRIEFED BY KAREPA ON ISSUES INVOLVED AND US POSITION RE GUAM RESOLUTION. HE STATED HE WOULD LOOK INTO ISSUE BUT WAS NOT AT THAT TIME SUFFICIENTLY CONVERSANT WITH MATTER EVEN TO INDICATE WHETHER PNG REP HAD VOTED IN ACCORDANCE WITH INSTRUCTIONS. CHARGE HELD FOLLOW-ON CONVERSATION WITH FARAPO ON DEC 1, REVIEWING POINTS ALREADY MADE BY EA/ANP IN REF B AND DRAWING ON ADDITIONAL POINTS PROVIDED REF C. RESULT OF THIRD CONVERSATION MOST FRUSTRATING INDEED. FIRSTLY GPNG REALIZES THAT IT HAS FOULED UP, AND FEELS QUITE UNCOMFORTABLE ABOUT IT. PNG EMBASSY WASHDC HAD REPORTED EA/ANP DEMARCHE. FARAPO STATED THAT PNG VOTE  
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MERELY INDICATION OF ATTITUDES RE COLONIZATION IN PACIFIC,

AND THAT PNG GREATLY CONCERNED THAT VOTE CONSIDERED TO BE ANTI-US. OUR PREVIOUS EFFORTS (BOTH EA/ANP'S AND EMBASSY'S) TO EXPLAIN THAT GUAM THROUGH ITS ELECTED REPRESENTATIVES (LEGISLATURE AND GOVERNOR) HAD INFORMED THE SECGEN AND COMMITTEE OF 24 THAT IT WANTS TO MAINTAIN ITS RELATIONSHIP WITH THE US HAVE SIMPLY NOT SUNK IN. FARAPO AS MUCH AS STATED THAT INITIAL GPNG THINKING PRIOR TO VOTE DID NOT FOCUS ON GUAM'S POSITION RE THIS MATTER.

2. PNG, ACCORDING TO FARAPO, NOW HOPES TO GIVE QUITE ELABORATE EXPLANATION FOR ITS VOTE IN PLENARY BUT STICK TO VOTE FOR RESOLUTION ON BASIS THAT PNG HAS GENERALLY ANTI-COLONIAL POSITION RE SOUTH PACIFIC. CHARGE SUGGESTED THAT NO AMOUNT OF EXPLANATION WOULD BE UNDERSTOOD IN LIGHT OF GUAM'S STATED DESIRES, AND FARAPO UNHAPPILY STATED THAT HE WAS CERTAIN THAT PNG WOULD NOT VOTE AT ALL RE GUAM AT FORTHCOMING UN SESSIONS. CHARGE LEFT ISSUE WITH EXPRESSION OF HOPE THAT PNG WOULD PERHAPS CONSIDER BEING ABSENT AT PLENARY VOTE (DIPLOMATIC ILLNESS OR WHATEVER) WHICH WOULD PLACE PNG IN POSITION OF NEITHER HAVING TO REVERSE PUBLICLY ITS PREVIOUS VOTE NOR BE ONLY NON-COMMUNIST ASIAN OR PACIFIC POWER TO VOTE AGAINST US. FARAPO STATED DFAT WOULD LOOK AT PROBLEM ANEW.

3. COMMENT: OUR REPRESENTATIONS HAVE NOT BEEN HEAVY HANDED (ALTHOUGH ABOVE SUMMARY LOOKS FAIRLY ROUGH) SINCE THAT APPROACH IS COMPLETELY COUNTERPRODUCTIVE HERE.

PLAIN FACT IS THAT THIS GOVERNMENT DOES NOT FULLY UNDERSTAND UN PROCEDURE, DOES NOT HAVE SUFFICIENT INFORMATION, AND IS GETTING CONFUSED BY SOME OF THE MORE COMPLEX ISSUES BEFORE THE UNITED NATIONS. WE SUSPECT ON THE GUAM VOTE, PNG WILL FLOUNDER AROUND AT THE PLENARY VOTING FOR THE RESOLUTION WHILE AT THE SAME TIME TRYING TO EXPLAIN AWAY THEIR VOTE TO ALL CONCERNED. IT IS QUITE SAD, BUT IT IS A SITUATION WHICH CAN IN PART BE RECTIFIED IN THE FUTURE BY PATIENTLY PROVIDING DETAILED INFORMATION TO GPNG IN A LOW KEY FASHION AND CONTINUED FOLLOW-UP BOTH HERE AND WITH PNG EMBASSY/UN MISSION IN THE US. CHARGE WILL DISCUSS ISSUE AGAIN WITH DFAT AT HIGHER LEVEL ON DEC 2.

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## Message Attributes

**Automatic Decaptioning:** X  
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**Current Classification:** UNCLASSIFIED  
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**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 01 DEC 1976  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** coburnhl  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
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